

GIS Analysis for flood Hazard Mapping: Case Study; Segamat, Johor, West Malaysia

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Abstract

Although a natural disaster is the consequence of the combination of a natural hazard and human activities, human vulnerability, caused by the lack of appropriate emergency management, leads to financial, structural, and human losses. Malaysia is fortunate to be freed from natural disaster such as earth quake, volcano and typhoon. However, the most severe natural disaster experiencing in Malaysia is flood. Two major type of flood occur in this country are monsoon flood and flash flood. The monsoon flood occur mainly from Northeast Monsoon which prevails during the months of November to March with heavy rains to the east coast states of the Peninsula, northern part of Sabah and southern part of Sarawak. This study aims to highlight the potential usage of GIS techniques and analysis for floodplain and flood hazard mapping. The study area is the Segamat District, Johor, Southern part of West Malaysia. By using Autocad Map 2004 and Arcview 3.1, several GIS analysis using spatial analysis have been performed for floodplain mapping. The results obtained can be used by Local authorities or other flood related organizations for flood management, mitigation and control.

1.0 Introduction

A natural disaster is the consequence of the combination of a natural hazard (a physical event e.g. volcanic eruption, earthquake, landslide, flooding, etc.) and human activities. Human vulnerability, caused by the lack of appropriate emergency management, leads to financial, structural, and human losses. The resulting loss depends on the capacity of the population to support or resist the disaster, their resilience. A natural hazard will hence never result in a natural disaster in areas without vulnerability, e.g. strong earthquakes in uninhabited areas. The term *natural* has consequently been disputed because the events simply are not hazards or disasters without human involvement. The degree of potential loss can also depend on the nature of the hazard itself, ranging from wildfires, which threaten individual buildings, to impact events, which have the potential to end civilization.

A natural hazard is an event that has an effect on people resulting from the natural processes in the environment. Some natural hazards are related - earthquakes can

result in tsunamis, drought can lead directly to famine and disease, flooding may cause the damage to properties and lives and so on. A hazard is a potentially damaging physical event, phenomenon or human activity that may cause the loss of life or injury, property damage, social and economic disruption or environmental degradation. Hazards can also include latent conditions that may represent future threats and can have different origins: natural (geological, hydrometeorological and biological) or induced by human processes (environmental degradation and technological hazards). Hazards can be single, sequential or combined in their origin and effects. Each hazard is characterised by its location, intensity, frequency and probability.

Floods are conditions with the potential to cause damage and loss. Knowing this destructive potential and understanding the possible impact is a central condition for flood preparedness. On the other hand danger is used as a synonym for an imminent Hazard, threatening objects or individuals of a community. In this sense the term refers to the potentially damaging event that may harm individuals or cause material losses or damages to the environment. A disaster is a sudden and unexpected event which disrupt the functioning of a community or a society and causes widespread human, material, economic or environmental losses. Assistance from outside may be needed as the ability of the affected community or society to cope with may be exceeded. Flood related risk refers to the probability of harmful consequences, or expected losses resulting from interactions between natural hazards and vulnerable conditions. Harmful consequences can refer to death or injuries, losses on property or livelihoods, disruptions concerning the economic activity or environmental damages. (<http://flows.wb.tu-harburg.de/index.php?id=238>)

Floods are the major disaster affecting many countries in the world year after year. It is an inevitable natural phenomenon occurring from time to time in all rivers and natural drainage systems. It causes damage to lives, natural resources and environment as well as the loss of economy and health. The impact of floods has been increased due to a number of factors, with rising sea levels and increased development on flood plain.

GIS have been recognised as a powerful means to integrate and analyse data from various sources in the context of comprehensive floodplain management. Adequate information and prediction capability is vital to evaluate alternative scenarios for flood mitigation policies and to improve decision making processes associated with flood management. This comprehensive approach to flood problems is more than an attitude or a philosophical starting point. It makes use of specific technological tools conceived to be used by different actors, some of them being nonexperts in flood analysis. These tools, based on GIS, are very appropriate for a participatory approach to flood policy formulation and floodplain management because they help communicating with the public in a scientifically correct and yet rather simple manner. (<http://cat.inist.fr/?aModele=afficheN&cpsidt=17916>)

The main focus of this article is to highlight the capabilities of GIS analysis in identifying topographic and landcover factors related to flooding, floodplain mapping, mitigation and control as well as cost estimation for property damaged by flood in Malaysian situation. The study area is Segamat District, Johor. The purpose of this paper is to describe the use of a geographic information system (GIS) in flood management efforts for disaster preparedness, mitigation, and response, and summarize an ongoing effort to build a GIS-based decision support system for the southern part of Malaysia (Segamat, Johor).

2.0 Flood causes, mitigation and control

A flood is an overflow of water, an expanse of water submerging land, a deluge. In the sense of "flowing water", the word is applied to the inflow of the tide, as opposed to the outflow. There are many causes of flood such as coastal flood, urban (flash flood) and in the flood plain areas where many rivers flow. Since prehistoric time man has lived by the seas and rivers for the access to cheap and quick transportation and access to food sources and trade; without human populations near natural bodies of water, there would be no concern for floods. However fertile soil in a river delta is subject to regular inundation from normal variation in precipitation.

Floods from the sea can cause overflow or overtopping of flood-defences like dikes as well as flattening of dunes or buffs. Land behind the coastal defence may be inundated or experience damage. Floods from sea may be caused by heavy storm, high tide, a tsunami, or a combination thereof. As most urban communities are located near the coast, this is a major threat around the world.

Many rivers that flow over relatively flat land border on broad flood plains. When heavy deposition of silt on the rich farmlands can result in their eventual depletion. The annual cycle of flood and farming was of great significance to many early farming cultures, most famously to the ancient Egyptians of the Nile river and to the Mesopotamians of the Tigris and Euphrates rivers .

When the slope down which a river runs has become very slight, it is unable to carry the sediment brought from higher regions nearer its source, and consequently the lower portion of the river valley becomes filled with alluvium. Since, in times of flood, the rush of water in the high regions tears off and carries down a greater quantity of sediment resulting in planation, with aggradation. That is, they may be due to a graded river working in meanders from side to side, widening its valley by this process and covering the widened valley with sediment. Or the stream -- by cutting into another stream (piracy), by cutting through a barrier near its head waters, by entering a region of looser or softer rock, and by glacial drainage -- may form a flood plain simply by filling up its valley (alluviation only). Any obstruction across a river's course, such as a band of hard rock, may form a flood plain behind it, and indeed anything that checks a river's course and causes it to drop its load will tend to form a flood plain. Still, flood plains are most commonly found near the mouth of a large river, such as the Rhine, the Nile, or the Mississippi, where there are occasional floods and the river usually carries a large amount of sediment. "Levees" are formed, inside which the river usually flows, gradually raising its bed above the surrounding plain. Occasional breaches during floods cause the overloaded stream to spread in a great lake over the surrounding country, where the silt covers the ground in consequence.

In modern geographic or geospatial studies, a **flood plain** is defined as a plain formed of sediment, typically dropped by a river. The emergence of this new science is mainly focus on five themes which is known as the **"Five Themes of Geography"**. This is mainly related to:

- **Location** – Where is it?
- **Place** – What is it like?
- **Human/Environment Interaction** – How is the Environment affected by humans? How does the Environment affect humans?
- **Movement** – How are places connected?
- **Region** – How and why is one area similar to another? How do areas differ?

This leads us to think and better understanding the nature of the occurrence, affected areas and the amount of damage caused by natural disaster **spatially**.

3.0 Flood studies in Malaysia

In recent years, severe flooding has occurred in several parts of Malaysia, both as localised flash floods and as basin-wide floods on major river systems. Some of the badly affected areas are situated at the river basins in Penang (Juru River Basin), Pahang (Pahang River Basin), Terengganu (Setiu River Basin) and Perak (Kinta River Basin). By their nature, floods are generated by the random coincidence of several meteorological factors but man's use of the river catchment also has an impact upon the severity and consequences of the events.

Malaysia is fortunate to be freed from natural disaster such as earth quake, volcano and typhoon. The most severe natural disaster experiencing in Malaysia is flood. Two major type of flood occur in this country are monsoon flood and flash flood. The monsoon flood occur mainly from Northeast Monsoon which prevails during the months of November to March with heavy rains to the east coast states of the Peninsula, northern part of Sabah and southern part of Sarawak. Some of the recorded flood experiences in the country occur in 1926, 1931, 1947, 1954, 1957, 1963, 1965, 1967, 1969, 1971, 1973, 1983, 1988, 1993, 1998 and 2001. Report from Department of Irrigation and Drainage stated that about 29,000 sq. km or 9% of total land area and more than 4.82 million people (22%) is affected by flooding annually. Damage cause by flood is estimated about RM915 million. While monsoon flood is govern by heavy and long duration rainfall, more localised flooding which covers a large area has been reported in recent years. Flood of October 2-6, 2003 that affected a large area in the northwestern part of the Peninsula covering states of Kedah, Penang and Northern Perak. Flash flood is reportedly occurring quite rapid such as two events occur in April 2002 and October in Kuala Lumpur which has been recognised due to uncontrolled development and activities within the catchment and flood plain (*Abd Jalil And Aminuddin*). Large floods had damaged properties, public utilities, cultivation, lost of lives and also caused hindrance to social and economic activities. Average annual flood damage is as high as RM100 millions. In February, 2006 Shah Alam was heavily flooded due to poor drainage system caused by surrounding development activities. In October 2006, Kelang area as well as Kedah & Perlis were severely flooded which was reported caused property damage and lost of millions of Ringgit. Figure 1 illustrates the flood prone areas in Malaysia.

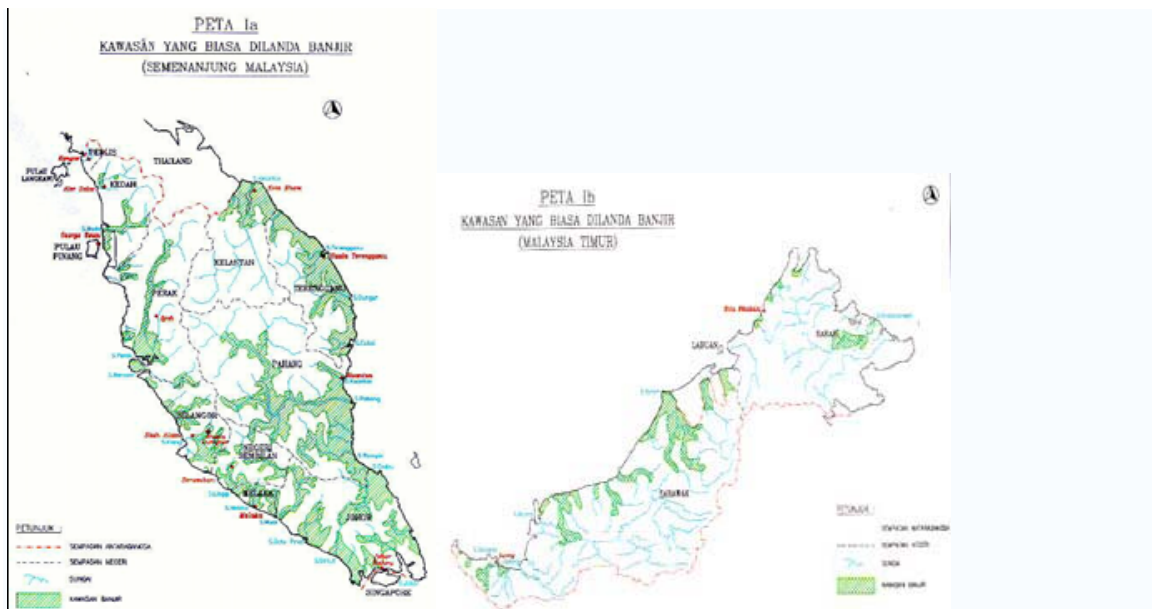


Figure 1: The flood prone areas in Malaysia.
(Source: Abd Jalil And Aminuddin)

There is no particular attempt yet in Malaysia to provide accurate flood risk maps taking into account of sediment movement along the river channel. Ab. Ghani *et. al* (1999) attempts to quantify the effects of sediment movement and corresponding cross-sectional changes in producing the flood levels. Successful applications of several sediment transport models such as HEC-6 and FLUVIAL-12 (Abu Hassan, 1998; Yahaya, 1999) indicate the possibility of extending the obtained results in mapping the flood prone areas by incorporating sediment transport bearing in mind the physical aspects of river ability to change its boundary. Sinnakaudan (1999) shows the possibilities in incorporating the river models and Geographic Information Systems (GIS) to map the spatial variation in sediment movement patterns.

There are some related studies have been conducted to highlight on various flood issues in Malaysia. These are among others, Ab. Ghani *et. al* (1999), Abu Hassan, (1998); Yahaya, (1999), CTI Engineering International CO., LTD,(1999), DID.(1994), DID. (1999), MPSP(a) (1999), MPSP(b) (1999) and Sinnakaudan, S. (1999).

(<http://www1.eng.usm.my/redac/html/IRPA/floodrisk/Research%20Background.htm>)

At present, the development of flood risk map is still very slow process and insufficient to be used for the analysis and the information in the flood plain i.e. ground data and the infrastructure are not readily available.

Mitigation is the cornerstone of emergency management. It is the ongoing effort to lessen the impact of disasters on people and property. The non-structural methods of mitigation of flood hazards are less expensive as compared to structural ones (dams and dikes). Among non-structural methods, modern flood forecasting and real-time data collection systems have grown favor in countries prone to flood hazards. However, flood mitigation and control in Malaysia are still disintegrated and still no Flood Decision

Support System available to be used for flood monitoring, mitigation and control. The development of Decision Support System for flood risk assessment is vital in flood forecasting and warning for administrative machinery involved in rescue and evacuation work. The importance of the flood forecasting and warning is widely recognized as a vital non-structural measures to aid the mitigating- the loss of life, crops and property caused by the annual flood occurrence.

Preparedness provides leadership, training, readiness and exercise support, and technical and financial assistance to strengthen citizens, communities, State and local governments, and professional emergency workers as they prepare for disasters, mitigate the effects of disasters, respond to community needs after a disaster, and launch effective recovery efforts (Venkata and Rajiv).

The development of Decision Support System for flood plain mapping and risk assessment requires a proper planning in flood database design and developments. This is the major role of GIS to be used as a tool for flood modeling and analysis on various issues related to flood hazard.

4.0 GIS Application for Floodplain mapping and Analysis for Segamat

Nowadays GIS is emerging as a powerful tool for the assessment of risk and management of Natural Hazards. Due to these techniques, natural hazard mapping can be prepared now to delineate flood prone areas on the map. Such kind of maps will help the civil authorities for quick assessment of potential impact of a natural hazard and initiation of appropriate measures for reducing the impact. Such data will help the planners and decision-makers to take positive and in time steps during pre disaster situation. It will also help them during post disaster activities for the assessment of damages and losses occur due to flooding. Moreover, GIS provides a broad range of tool for determining areas affected by floods or forecasting areas likely to be flooded due to high discharge of the river.

A Geographic Information System (GIS) is a tool that can assist floodplain managers in identifying flood prone areas in our community. With a GIS, geographical information is stored in a database that can be queried and graphically displayed for analysis. By overlaying or intersecting different geographical layers, flood prone areas can be identified and targeted for mitigation or stricter floodplain management practices.

For the analysis and generating floodplain maps, the district of Segamat, northern part of Johor state is selected for the study area (Refer to Figure 2). Total study area is 287,000 hactres. Data used in this study originally produced by Directorate of National Mapping Malaysia (JUPEM) as topographic maps series L7030 at scale of 1:50 000 with 20 metres contour intervals. Other data such as geological structure, utilities and landuse are taken from Johor Structure Plan studies 2002. Other data such as buildings, precipitation and hydrologic data were not available at this time and this will be used in future study provided the data is readily available. Two different software were used in this study, Autocad Map 2004 and ArcView 3.1. Data preparation, processing and editing were made using Autocad and then converted to GIS format (*.shp) for database development and perform GIS analysis using ArcView.

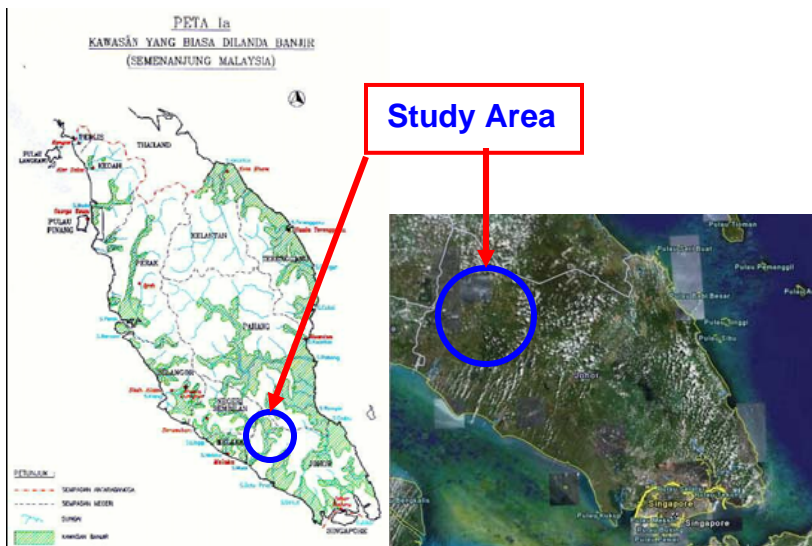


Figure 2: Study Area – Segamat, Johor

5.0 Results and Analysis

The results obtained from this study are illustrated in Figure 3 – Figure 12. The results indicated that the low lying areas along two main rivers running north-south and the other from east- west are exposed to flooding. This is known as floodplain. Total Floodplain area = 90 054 hactres and Total District area = 287 281.340 hactres. Thus, total floodplain area is about 31% of the whole area of Segamat District. Rivers flowing east-west came from the catchment area on the east side of Segamat District at height of about 760 metres to flooplain area where the height is less than 20 metres at distance of 26 km (Refer to Figure 4). This may cause severe flooding during heavy rain since the water carrying capacity will reach the floodplain area in short time.

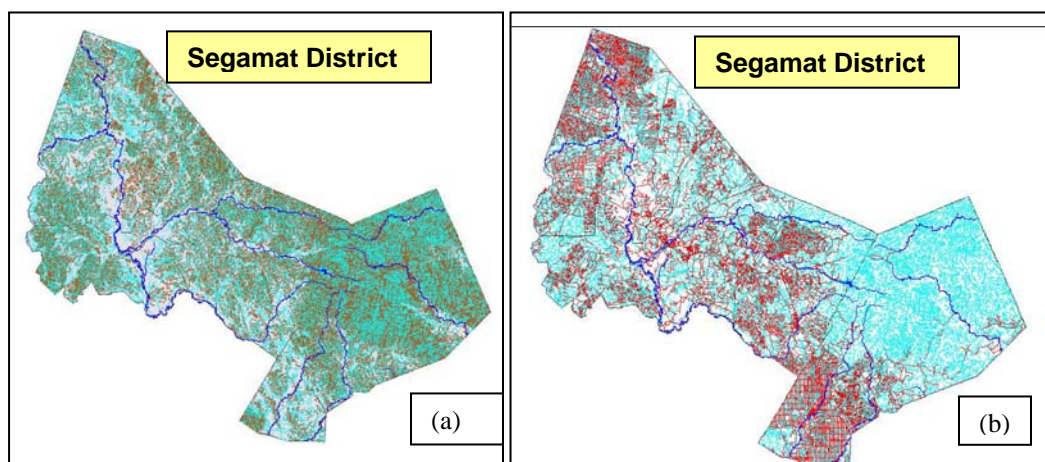


Figure 3: Segamat district. Data consist of (a) district boundaries, main rivers and contour lines (b) Rivers and roads networks

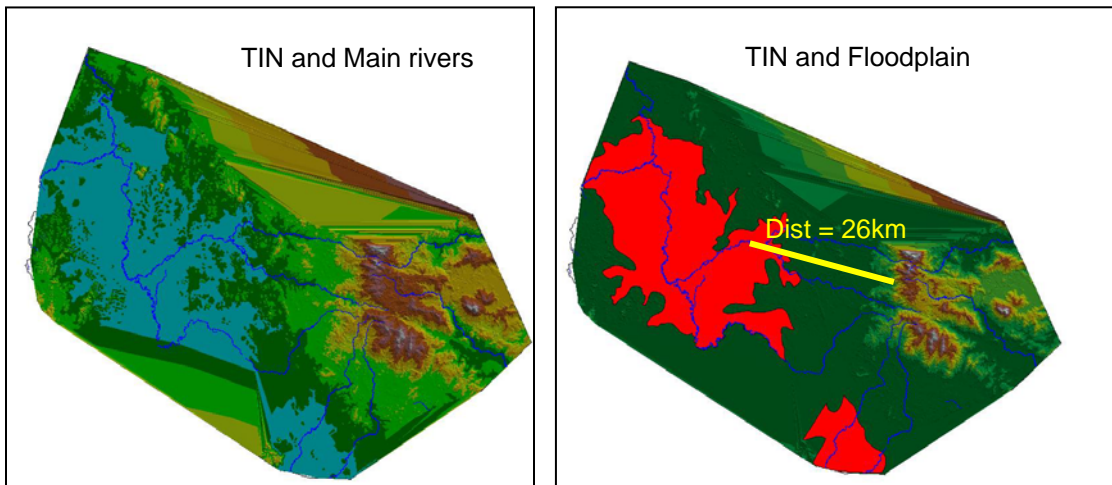


Figure 4: Results of Triangular Irrigular Network (TIN) combined with main rivers and flood plain zone

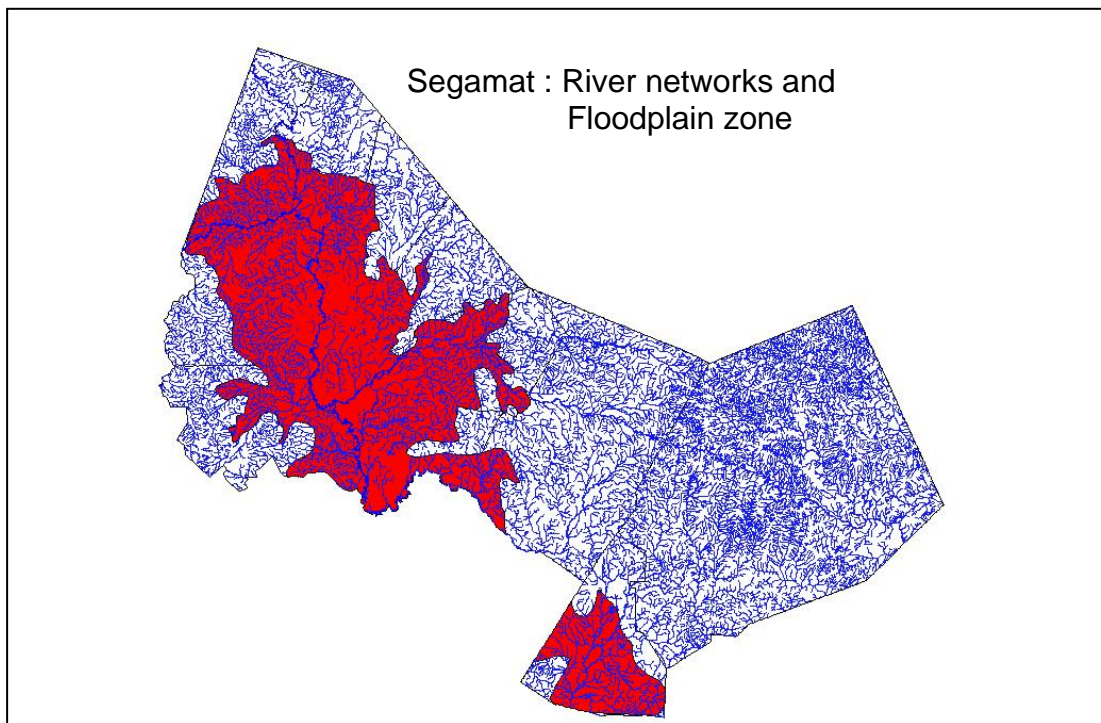


Figure 5: Illustrates river networks in Segamat District contributed to flooding

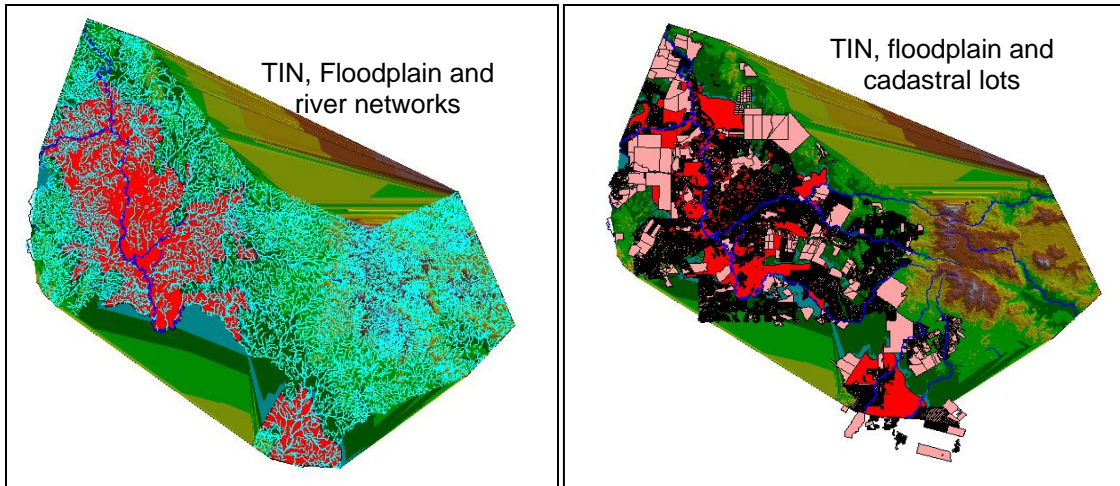


Figure 6 : Results of overlay several layers : floodplain, river networks and cadastral lots on TIN.

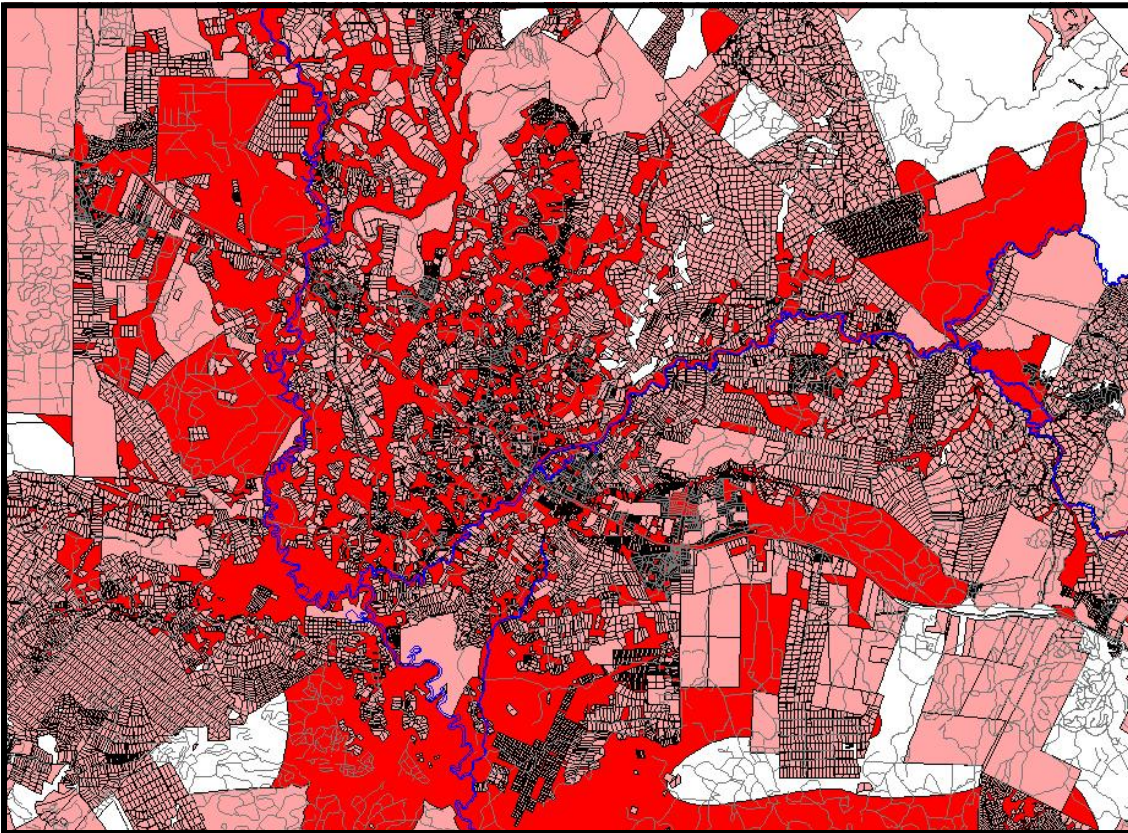


Figure 7 : Segamat Town area (cadastral lots) situated on the floodplain zone (red)

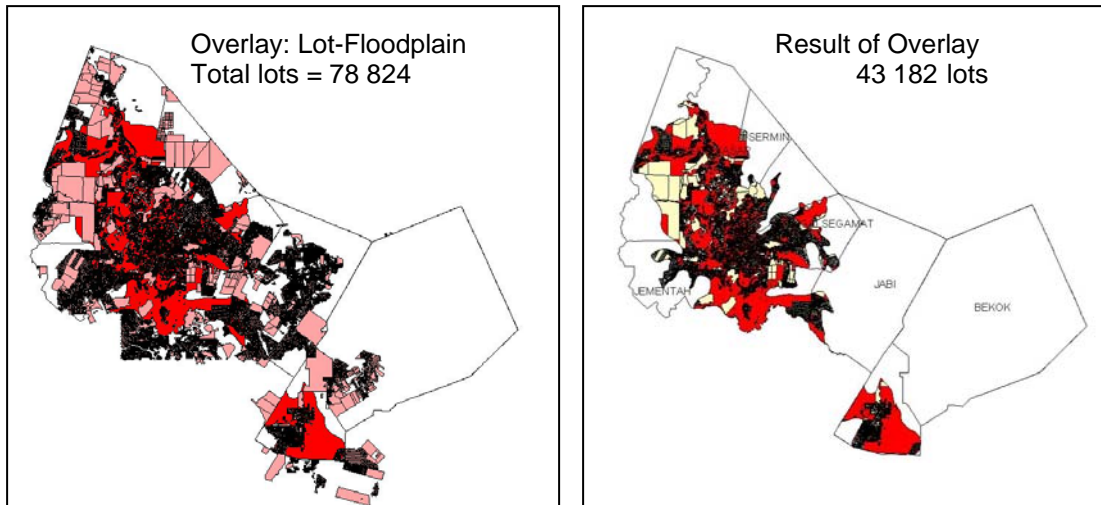


Figure 8 : Illustrates (43 182 lots out of total lots of 78 824) about 55 % cadastral lots are exposed to flooding

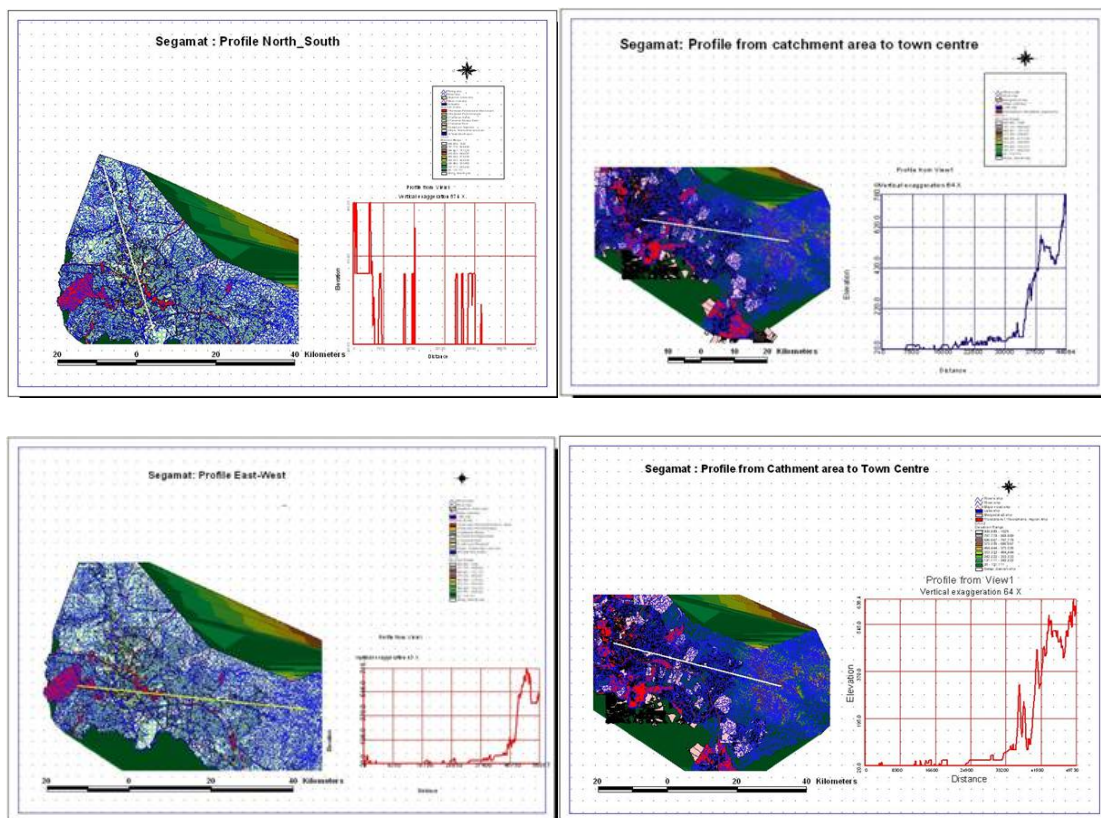


Figure 9 : Results of analysis on the profile (North-South and East-West) of study area.

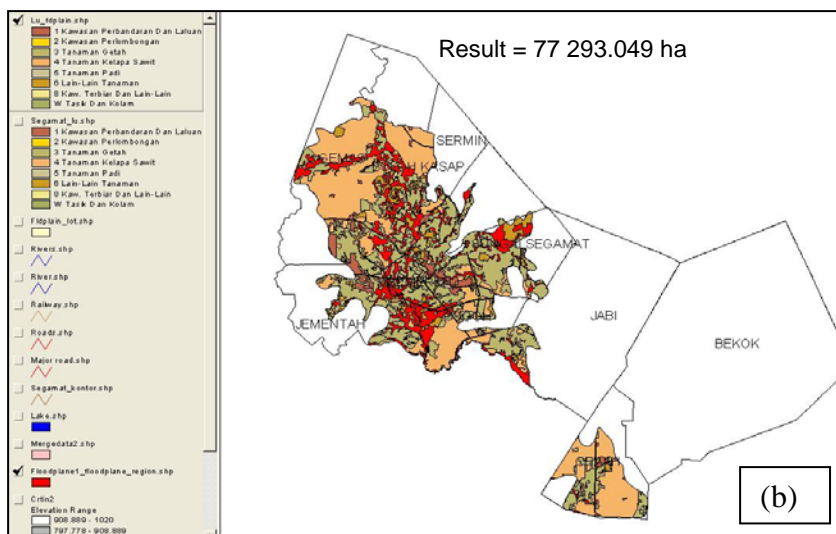
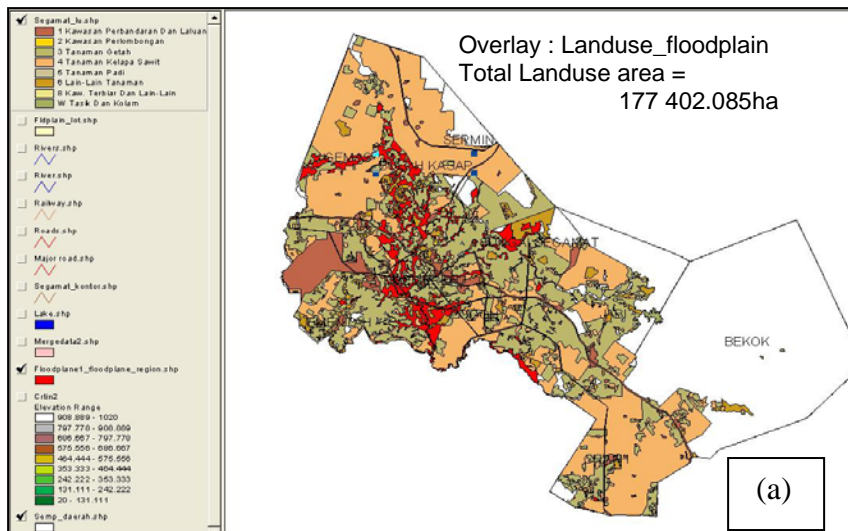


Figure 10 : Results show that about 44% of the landuse area is exposed to flooding

Shape	Landuse	Sumber dat	Urutan	Periode?	Area Meter	Perimeter Meter	Aspek	Monitor
Polygon	1 Kawasan Perbandaran Dan Lahan				971743.610	6124.029	240.025	97.135
Polygon	2 Kawasan Perbandaran				382251.822	2719.263	87.043	38.255
Polygon	3 Kawasan Perbandaran				7037705.444	21399.935	1936.731	703.771
Polygon	4 Kawasan Perbandaran				87137.183	1297.303	24.005	8.714
Polygon	5 Kawasan Perbandaran				655799.202	4137.545	162.051	65.580
Polygon	6 Kawasan Perbandaran				116025.807	1691.816	38.670	11.603
Polygon	7 Kawasan Perbandaran				205223.022	2431.442	50.712	20.522
Polygon	8 Kawasan Perbandaran				440970.669	4643.570	110.945	44.090
Polygon	9 Kawasan Perbandaran				75777.135	1679.104	18.725	7.578
Polygon	10 Kawasan Perbandaran				25684.729	896.561	6.347	2.568
Polygon	11 Kawasan Perbandaran				149170.412	1791.418	36.861	14.917
Polygon	12 Kawasan Perbandaran				2796.351	212.340	0.652	0.280
Polygon	13 Kawasan Perbandaran				40210.571	884.497	9.936	4.021
Polygon	14 Kawasan Perbandaran				300056.714	3156.325	96.562	30.006
Polygon	15 Kawasan Perbandaran				64445.029	1019.041	15.926	6.445
Polygon	16 Kawasan Perbandaran				257498.704	2480.943	58.697	25.750
Polygon	17 Kawasan Perbandaran				147565.612	1682.752	36.464	14.757
Polygon	18 Kawasan Perbandaran Dan Lahan	Jab. Pertanian, 1997	Cassini	Consortium Aki-Planner, 2002	164480.978	1630.086	40.646	16.449
Polygon	19 Kawasan Perbandaran Dan Lahan	Jab. Pertanian, 1997	Cassini	Consortium Aki-Planner, 2002	204533.070	2451.003	70.300	20.453
Polygon	20 Kawasan Perbandaran Dan Lahan	Jab. Pertanian, 1997	Cassini	Consortium Aki-Planner, 2002	271743.816	5652.297	180.817	27.174
Polygon	21 Kawasan Perbandaran Dan Lahan	Jab. Pertanian, 1997	Cassini	Consortium Aki-Planner, 2002	204902.761	1696.497	50.632	20.490
Polygon	22 Kawasan Perbandaran Dan Lahan	Jab. Pertanian, 1997	Cassini	Consortium Aki-Planner, 2002	262386.474	2716.615	72.262	26.240
Polygon	23 Kawasan Perbandaran Dan Lahan	Jab. Pertanian, 1997	Cassini	Consortium Aki-Planner, 2002	220127.160	1799.909	54.394	22.013
Polygon	24 Kawasan Perbandaran Dan Lahan	Jab. Pertanian, 1997	Cassini	Consortium Aki-Planner, 2002	250261.582	2506.613	57.640	25.026
Polygon	25 Kawasan Perbandaran Dan Lahan	Jab. Pertanian, 1997	Cassini	Consortium Aki-Planner, 2002	123684.460	2209.655	30.563	12.369
Polygon	26 Kawasan Perbandaran Dan Lahan	Jab. Pertanian, 1997	Cassini	Consortium Aki-Planner, 2002	88712.618	1831.157	21.921	8.871
Polygon	27 Kawasan Perbandaran Dan Lahan	Jab. Pertanian, 1997	Cassini	Consortium Aki-Planner, 2002	1659223.014	9954.344	459.447	165.922
Polygon	28 Kawasan Perbandaran Dan Lahan	Jab. Pertanian, 1997	Cassini	Consortium Aki-Planner, 2002	7577703.350	23576.768	1872.484	757.770
Polygon	29 Kawasan Perbandaran Dan Lahan	Jab. Pertanian, 1997	Cassini	Consortium Aki-Planner, 2002	449294.999	3732.806	110.776	44.929
Polygon	30 Kawasan Perbandaran Dan Lahan	Jab. Pertanian, 1997	Cassini	Consortium Aki-Planner, 2002	597919.020	4269.010	147.749	59.792

Figure 11 : Query of Landuse type for (urban) town area and statistical calculation

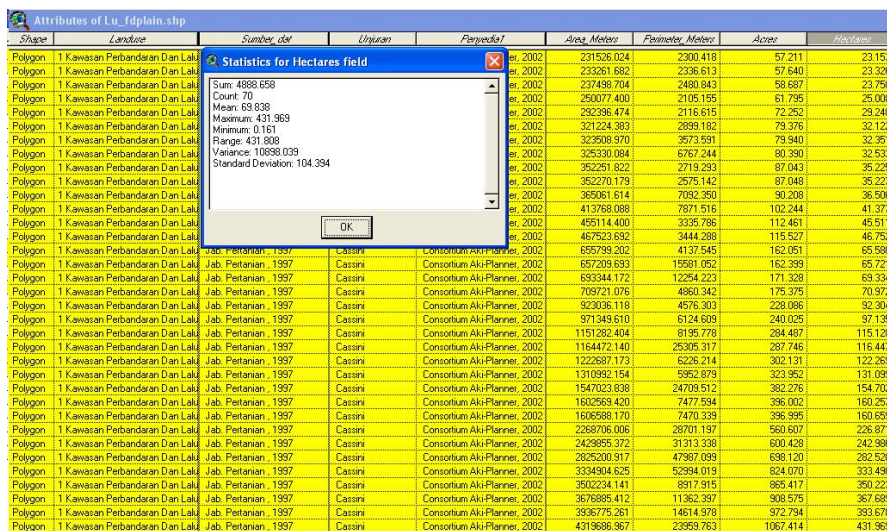


Figure 12 : Statistical calculation for rubber and Oil Palm Plantation (Agriculture Landuse type)

The results of GIS analysis on landuse types lying on the floodplain can be summarized as follows :

- Town Area = 4 888.650 ha (about 6.3% of the total landuse on floodplain)
- Rubber Plantation = 32 702.144 ha (about 42.3% of the total landuse on floodplain)
- Oil Palm Plantation = 33 571.902 ha (about 43.4% of the total landuse on floodplain)

This will be useful information for the management of the Local Authority, to plan for flood preparedness, mitigation and control as well as to estimate the damage before or after the flooding. Further studies would be focused on the analysis of erosion and deposition as well as for environmental control especially for water and air pollution studies.

6.0 Conclusion

GIS techniques and analysis proven to be a valuable tool for various analysis and application. This has been used for quite sometimes in mapping, modeling and analysis of variety of applications in natural hazard or disaster at various levels and scales. This study highlights the potential use of GIS techniques and analysis for floodplain mapping for Segamat area. The results and analysis of this study to some extent will help the Segamat Local Authority to evaluate the potential damage of the properties and can be used for flood mitigation, control and management. However, this is not a comprehensive study, since the data layers are limited to topographic and landuse only. In order to carry out a thorough GIS analysis the data layers should be collected and added to the present GIS database. Data should be collected from all drainage and flood

defence organisations in the State Planning Authorities area regarding historic flood events. The data should include:

- The date and time of the flood event.
- The climatic conditions at the time of the event (e.g catchment conditions, intensity of rainfall, flood flows, tide level, wave height).
- The climatic conditions leading up to the event.
- Estimated storm return period.
- Extent of flood envelope and depth of flooding
- Local unique factors which may have affected the shape of the flood envelope (e.g blocked weed screens, obstructions in watercourses, failed pump etc).
- The impact of the event – properties affected, damage and disruption caused.
- The duration of the flood (e.g how long to seal breach, clear floodwater etc).

The data layers to be considered and incorporate into GIS database may include:

Planning area boundaries, typically defined by the 100-year frequency floodplain
Topography, soils, geology, and mineral resources

Hydrology, including surface drainage patterns, channel morphology, and
geohydrology

Biological resources, including fisheries and wildlife, forest, vegetation and habitat

Water resources, including water quality, watershed hydrology, and groundwater
systems

Land use, including forestry, recreation, agriculture, aquaculture, and residential,
commercial, and industrial uses

Descriptions of current land use, zoning, and projected development trends

Population, current and projected trends

Transportation and utility systems, including navigation characteristics

Scenic, aesthetic, and historic/cultural resources.

In conjunction to the response of people to disasters whether it is volcano, earthquake or flood, there are generally four options for human response to disasters:

- to protect (prevent and modify disasters);
- to accommodate (change human use system to suit disasters);
- to retreat (resettlement, forbid development in disaster zones, migration); and
- to do nothing

The first two options are proactive and are usually first considered for effective disaster management while the last two options are passive responses usually taken as an attitude of resignation that little can be done about disasters

As a conclusion, GIS can be a useful tool for floodplain mapping, management and planning. CAMA-GIS Group is continuously finding new uses for GIS and hopes to add additional data layers and expand its capabilities in the future especially for flood damage assessment on properties.

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